Regular Board Meeting
CCU Conference Room, Gloria B. Nelson Public Service Building
5:30 p.m., February 27, 2018

MINUTES

CALL TO ORDER
The Chairman called the CCU regular meeting of February 27, 2018 to order at 5:30 p.m. He said (4) Commissioners are present, Comm. Santos is running late and that there was a quorum. The Chairman said the Agenda will be modified and GPA will go first because GM Benavente has to be at another event.

Commissioners:
Joseph T. Duenas CCU Chairman
Francis Santos CCU Vice Chairman
George Bamba CCU Secretary
Judith P. Guthertz CCU Treasurer
Simon A. Sanchez CCU Member

Executive Mgmt.:
John Benavente GM / GPA
Thomas Cruz GM (A) / GWA
Melinda Mafnas GM (A) / GPA
John Cruz AGMET / GPA
Tricee Limtiaco AGMA / GPA
John Kim CFO / GPA
Greg Cruz CFO / GWA
Graham Botha Staff Attorney / GPA
Kelly Clark Staff Attorney / GWA

Management & Staff:
Paul Kemp AGM Compliance & Safety / GWA
Zina Charfaours Personnel Admin / GWA
Vincent Pangelinan GWA
Dave Fletcher Waste Water Operations / GWA
Ron Topasa GWA
Vangie Lujan Compliance & Safety / GWA
Patti Diego PIO / GPA
Heidi Ballendorf PIO / GWA
Joyce Sayama  Mgmt. Analyst / GPA Ex. Office
Ann Borja     Mgmt. Analyst / GWA Ex. Office
Lou Sablan    Board Secretary / CCU

Guest:
Bill Gilman  Brown & Caldwell
Annmarie Muna AM Insurance
Angela Perez  AM Insurance
Michael White  CDM Smith
Andrew Park    PEC

APPROVAL OF MINUTES

Minutes of January 23, 2018 was presented for approval. Comm. Bamba motioned to approve the Minutes and second by Comm. Guthertz. There was no further discussion or objection and the motion passed.

COMMUNICATIONS

Public Comments (2-minutes per person)

There was no public comment

NEW BUSINESS

GWA

GM REPORT UPDATE

GM Bordallo gave his usual GM Report Update to include graphs and charts not included here.

Operational Issues

- 28 additional trades helpers started work this month:
  - Production – 9
  - Distribution – 8
  - WW Collection – 10
  - WW Treatment – 1
- GWA Employees continue to apply for and take computer-based certification testing conducted as a joint effort between GEPA, GWA, UOG and the Western Pacific Subsection of AWWA. So far, over 40 individuals have participated in the certification testing at various certification levels, with 10 receiving passing scores.
• Deployment of new light and medium duty fleet this month

Production & Distribution

• Leak repair
  o backlog has been significantly cleared; less than 60 pending repairs
  o pending IFB for leak repair services
  o pending for advanced remote leak detection services pending
• General Counsel working on letter to chlorine supply vendor regarding maintenance of minimum inventory levels per our contract.
• Ugum WTP – assessment of existing SCADA system completed; report and recommendations pending.
• GAC Treatment Systems for wells affected by PFOS
  o NAS-1
    ▪ Permanent modifications to NAS-1 GAC Treatment System pending – confirmed for summer break;
    ▪ Replacement Carbon being ordered
  o A-23/A-25:
    ▪ existing GAC canisters for re-use have been isolated from the system and are being cleaned;
    ▪ GWA evaluating potential to re-program DOI grant funding to expedite this work.
  o GIAA System: GIAA advised to provide replacement GAC
• 2018 Pump/Motor order – released on February 16, 2018
• GWA Crane Repair – parts have arrived, installation completed but error codes persist; vendor consulting manufacturers technician.

Wastewater Collection & Treatment

• CCTV:
  o Crews completed approximately 3 miles in January; work schedule impacted by smoke testing and inspections for I&I affecting Barrigada/Mangilao area, and maintenance of critical lines serving Route 16 SPS
  o Planning and Ops have initiated conversion of older (2012) CCTV data for compatibility with current condition assessment protocols
• Pump station facility maintenance efforts to begin shortly
• FOG Program
  o Comments received from US EPA, Program Manual being finalized
  o 2nd Residential Collection Program being coordinated for Central service area
• Agana WWTP outfall pump repairs being prioritized
• Northern District WWTP drying beds and digesters being cleared to facilitate design work for plant upgrade
Marbo (Andy-South) Wells – Status

- Governor’s Counsel provided recommended modifications to re-conveyance document to GSA
- GSA has not accepted the proposed changes
- GWA waiting for feedback from GSA

One Guam Update

- Tumon Maui Well:
  - GWA’s Consultant B& C are working to develop a plan to address the Leaks from the vent shaft. GWA will determine the course of action to remedy the problem.
- Santa Rosa Tank:
  - MOU for Santa Rosa Tank – in progress. Changes are being made to the location of the valves.
  - B&C did a presentation on the modelling results on the appropriate levels for the tanks to ensure that neither party will be negatively impacted.
- Agat Santa Rita WWTP:
  - For the in-kind, Cynthia Blas is waiting on the final the response from NBG PWD on the easement will be transferred to GWA. The letter will be finalized on 2/16/18.
  - The DOD’s Real Estate office determined that the value of the easement is $16,700. The in-kind contribution needs to match that amount.
- Distribution Systems:
  - GWA continues to work with DOD to resolve wastewater line issues in the Leon Guerrero area.
- DOD determined that they will not be able to connect to the new sewer line. However, they are interested in looking at future projects for further collaboration.

OEA Grant Summary

- NDWWTP Upgrades
  - Technical memoranda / design workshops for solids processes expected in March
  - USEPA NEPA Document preparation on-going; 30% Design Submittal is next major milestone
- Outfall Diffuser:
  - IFB has been issued (1/16/18);
  - Pre-bid meeting 1/26/18;
  - Bids due 2/23/18 (extended)
- Sewer Line Interceptor Design-Build
  - Multi-Step IFB has been issued.
  - Technical Proposal Due 3/8/18
  - Price Proposal Due 4/12/18
- NGLA Observation wells – Design work on-going
NRW – Update

- Water Audit update on-going
  - Production rates are being reviewed for accuracy and refined
  - Unmetered, Authorized uses are being quantified
  - Meter and billing inaccuracies are being reviewed and refined

FINANCIAL UPDATE – Not discussed

Resolution 17-FY2018 Change Order No. 4 for the Agat-Santa Rita WWTP Upgrade Construction Management Contract

The objective of the Change Order is to continue construction management services at the Agat Santa Rita WWTP construction project until such time the contractor has completed all required work. GWA has executed an extension to the contractor’s contract completion date to March 2018, and has adjusted the CM’s contract accordingly. The contractor, Sumitomo Mitsui Construction Corp (SMCC), recently presented a proposed construction schedule that extends the current contract completion date. GWA is currently assessing the contractual implications of the Contractor’s failure to meet the current construction schedule that notwithstanding, CM services will be required on the project until all work is completed. The completion of the construction work is the responsibility of SMCC however, GWA must ensure that CM services also continues, and thus the resolution before the CCU is to approve a Change Order that will extend the required CM services possibly to July or August of 2018 and will necessarily increase the authorized CM contract amount.

The Change order would also cover work related to construction activities associated with the installation of the 21-inch diameter gravity sewer line on the A-SR WWTP site that is part of the Baza Gardens Pumping and Conveyance project but which is not currently contracted out for installation.

GWA management seeks CCU approval of Change Order No. 4 with GHD, Inc. in an amount not-to-exceed Eight Hundred Eighty-Two Thousand Six Hundred Thirty-One Dollars ($882,631.00). The change order will be negotiated to an appropriate amount and expended on a Time and Materials basis.

The anticipated completion of the construction activities by the contractor is May 2018 however the Change Order covers additional services up unto August 2018.

Funding for the Change Order will be from the bond funds under the line item - WW 11-08 “Agat/ Sta Rita STP Replacement” and/or funds derived from Liquidated Damages assessed the Contractor and will be applied to pay CM services.

Comm. Sanchez motioned to approve Resolution 17-FY2018 and was second by Comm. Guthertz. There was no further discussion or objection and the motion passed.
Resolution 18-FY2018 2010 Bond Proceeds Reallocation

The objective of the resolution is to give GWA management the authority to reallocate unspent or unused monies from completed CIP projects funded by the 2010 bond proceeds (such as unused contingencies, or negotiated cost savings) to other CIP line items that are on-going and for which there exists a current and greater need for funding, thereby improving management’s ability to encumber the fund balance.

The on-going CIP line items that would have unobligated 2010 Bond proceeds reallocated to them are PW 05-07 “Meter Replacement Program”, PW 05-12 “Brigade II (Ugum Lift) BPS Upgrade”, PW 05-15 “Rehabilitation of Asan Springs”, PW 09-09 “Water “Reservoir Internal/External” and WW 11-03 “Baza Gardens STP Replacement”.

The bond proceeds that will be affected by the reallocation is Eight Hundred Eighty-Six Thousand Four Hundred Thirty-One Dollars ($886,431.00)

The goal of reallocating the 2010 bond proceeds is to encumber all bond proceeds by December 2018.

Comm. Guthertz motioned to approve Resolution 18-FY2018; Second by Comm. Bamba. There was no further discussion or objection and the motion passed.

Resolution 19-FY2018 Contract for the NDWWTP Outfall Effluent Diffuser Installation Project

This resolution was tabled.

GPA

GM REPORT UPDATE

GM Benavente gave brief highlights to his GM report which included various graphs and charts not included here.

Generation System Update: The following summarizes the expected generation capacity situation for March 2018. The peak demand for March is estimated at 248 MW. GPA plans to do chemical cleaning of both Cabras 1 & 2 steam units in March thru early April. The cleaning is necessary in order to improve plant availability and reliability.

March 2018 Capacity Available: 332 MW
March 2018 Projected Demand: 248 MW
Available Reserve Margin: 84 M
Re Net Metering customers the past year is about 250- about 20 per month. The first 18 months was about 1100 customers. He said he would provide Comm. Sanchez his requested report at the next meeting

**ACTION: Net Metering report requested by Comm. Sanchez (Due Date: 03/26/2018)**

**Renewable Energy Production Summary Thru January 2018:**

Energy Renewable production averted $15M in fuel cost.

Comm.Bamba commented on net metering based on a couple of constituent calls about his opinion re solar companies. They offered her solar system for $49k and they are only charging her $15 per month. He recommended that GPA implement something an outreach perhaps on the website that helps to explain the renewable program currently being offered, how it works and the impact to ratepayers / customers so when approached by independent renewable solar companies, they can make an informed decision. Comm. Guthertz said there a real need in the community for a consumer person to focus on these types of inquiries. There is no formal mechanism in place to respond to people’s inquiries and management should look into this as part of our mission.

**ACTION: GPA to implement outreach program to help consumers understand the current solar system programs in the market place (No due date mentioned)**

**Phase II Renewables:** The PUC is expected to deliberate the approval of the KEPCO-LG 60 MW Power Purchase Agreement at its February 22nd Meeting. The HANWHA 60 MW PPA contract is before the CCU for approval this month. If CCU approves, the PUC may approve the project in their March 2018 meeting.

**Phase III Renewables Bid:** The bid has been issued. The bid request is for about 40MW of solar PV renewables to be constructed on Navy leased land. The energy produced would be stored in batteries during the day and released at nighttime to meet peak time load. The bid price opening date for acceptable proposals is set for April 17, 2018.

**PUC Agenda:**

- GPA Docket 18-06, Petition to Approve Phase II Renewable Award to KEPCO-LG CNS Consortium
- GPA Docket 18-07, Petition to Approve Piti Substation GIS Maintenance Award to AYM International
- Both were passed and approved by PUC on February 22, 2018
New Power Plant Procurement:
- The rezoning effort for the land for the new power plant continues. Senator Ada held a public hearing on Bill-223-34 on February 9th. He has noted he will introduce the bill to be deliberated in the Legislature’s February session.

Employees Briefings: We conducted employee briefings on February 19th and 20th. Twice a year we update our employees/team on the progress of the utility and where we are heading.

Key Performance Indicators: The following pages provide updated information thru January 2018.

FINANCIAL UPDATE

CFO Kim gave a brief overview of finances for period Dec. 31, 2017. Revenue budget was 13.6k and actuals were 13.9k; KWh sales budget was 133.6k and actual was 138.5k; fuel cost is budgeted at 20.5 and actual is 16k; all customer categories - residential, commercial, government, streetlights and navy trends upward for 1Q2018; O&M budget is 6.4k and actual spend was 4.7k; debt service coverage is 2.19 and LEAC under recovery is $16.8M.

Resolution 2018-02 Bond Refinancing Utilization

Guam Power Authority’s (GPA) Bond Refinancing Program will result in a 2018 to 2021 cumulative debt service reduction of $1,639,189 and as per Guam PL 34-69, Section 2(h), GPA must notify I Liheslatura within sixty (60) days of refinancing of its intent and plan regarding the savings achieved from refinancing. Savings beginning 2022 will be utilized to offset the annual debt service cost of the new 180 MW power plant.

GPA desires to reserve part of the savings (from 2018-2021) for the benefit of the community by assisting the Guam Department of Education (GDOE) with its energy goals. The seed funding for the BEST Program is estimated at $500,000. GPA proposes to use the Bond Refinancing Program savings towards replenishing GPA’s DSM rebate program funding and developing and executing GPA’s proposed DSM program: Bringing Energy Savings to (BEST) Schools Program. The BEST Schools Program goals include:
- Supporting GDOE to achieve their legislative mandate to deploy and utilize renewable energy systems;
- Incentivizing GDOE to reduce their energy use and expenditures;
- Modernizing GDOE facilities infrastructure and extending GDOE equipment life with enhanced, proactive maintenance;
- Partnering up with GDOE under the UESC Program to execute the above;
- Ensuring GDOE continues to contribute to the O&M and capital investments for the GPA Power System. Additionally, GPA will use the remainder of the Bond Refinancing Program savings of $1,139,189 towards replenishing GPA’s Demand-Side Management (DSM) Rebate Program.
Average Annual Cash Savings: $501,236.00 (Strategic Investments Option)

GM reported calculated savings of 2018 to 2021 bond refinancing is 1.639M gross. Plan is to use the $500K per year savings beyond 2021 to offset the debt service of the new power plant. Mgmt. has to report to Legislature / PUC the plan for utilization. Mgmt. proposes to 1) replenish the DSM program and 2) invest into the GDOE school system to bring energy savings to the schools. It involves to incentivize them to reduce energy consumption, modernize their infrastructure and partner with DOE under USEC program. GPA would conduct analysis of all the school, determine the potential energy efficiency upgrades, how much solar pv can be accommodated per school and determine current inventory status. In addition fund make one school a pilot as a model to help get federal grants/ public-private partnership. and have to report back to the legislature what management plans to do with these savings. One idea is to replenish the DSM program and the other is related to assisting DOE for renewable initiatives and upgrades. GPA will conduct analysis of all the schools, determine what the current needs are beginning with using one of schools as model. Plan is to utilize $500k savings to do the analysis to identify and create a pilot and work with them long term.

Comm. Sanchez motioned to approve resolution; Comm. Bamba seconded.

Comm. Sanchez how management determined how to implement this program, what are we paying for and is it going to be outsourced or done in house. GM responded he would work with Siemens to help with the analysis. They have been working with the Navy and are currently employed by GPA already and will expand their scope of work. Will $500 achieve all these plans; GM said there's more than enough money to achieve these plans.

Comm. Sanchez recommended to amend line 38 after word of add words "up to" 500k to implement best schools program and any savings balance will go toward the DSM program; Second by Comm. Bamba.

Comm. Sanchez would like more detail on the program

ACTION: Comm. Simon wants a better understanding of management's plan re DOE - wants more detail
(Assignee: John Benavente; Due Date: 03/26/2018)
There was discussion about the GM authority to transfer? The GM said that this request is just for this particular fund.

Comm. Guthertz asked if Doe entered into any agreement for solar panels; GM said there's one that GPA reviewed and it is compliant with the law but understanding is it is still at the AG's office. There is 1 bid that GPA helped to reshape but not sure what the final deal is. Comm. Bamba said that the deal that is stuck at the AG's is a higher kWh hour than one that GPA can offer as a utility and he is concerned that DOE will be tied into a higher renewable cost. The point he is making is if GPA does the pilot program and can offer 8.5 cents it is a big savings for doe.

Comm. Sanchez said he does not want to move forward with a $500k study that does not go anywhere. Even with the pilot project is GPA's ratepayer going to front the cost.

Comm. Duenas validated what GM mentioned he would do a study of all the schools - to use one school as model, to upgrade to energy efficient equipment and to come back to CCU with details. He mentioned he is in favor of resolution.

Comm. Santos said that the CCU is beating up a promise made to the senators; DOE pays $12M for power and they cannot afford it.

Comm. Sanchez said the motion is to approve this resolution. His question is what is the rule of engagement when we do this.

GM Benavente -confirmed he is dealing with the superintendent. GM said he will provide the scope of work when done to the Commission further explained his plan - to get the analysis done see the potential. Work with the superintendent as resident engineer to obtain grants or bring in private-public partnership. Will get back to the Commission after more thought.

There was more discussion on the 1st amendment and new amendment stated is on Line 38-39 program savings of $1,639,189 shall be used to provide up to $500,000 to implement the BEST Schools Program and any balance remaining thereafter shall be transferred to the GPA DSM Rebate Program; Seconded by Comm. Bamba.
Comm. Sanchez wanted clarification that the GM is appending a summary of scope of work, that none of us have seen and CCU is approving GM to spend $500k of it. This is not usual.

Chairman said he wants to reiterate for the record we have a reso that we are thinking of adopting, GM will give CCU supplemental information. CCU giving authority to spend up to $500k and balance to replenish DSM and GM will come back to CCU with full scope of work for further guidance.

Benavente - already have to scope of work and wants CCU authority so he can proceed to complete this within the month; scope of work will be appended to the amended resolution.

Duenas - that proposes a problem because CCU is approving something that is not before the Commission. We can table this until you give the scope of work to CCU

Comm. Sanchez said we can approve he mix of the spend so we can tell the legislature the intent - DSM and trying to help DOE. This is the rare occasion that we don’t have the scope in front of us in order to move this forward we could

Comm. Duenas said the resolution gives the GM spending authority now and what we need to see is the detail which can be given to the Commission later.

Comm. Santos brought up spending authority of 750k; Duenas said that the spending authority for items already budgeted; this is a new fund - received in savings due to the bonds.

Comm. Duenas mentioned what we are doing now is to satisfy the legislature

On the amendment - no further discussion - all in favor
On the main motion - resolution approved - all in favor. The motion passed.

Resolution 2018-04 Power Purchase Agreement Phase II Renewables - HANWHA

This is for the 2nd of 60MW of renewable energy, GPA intends to meet its 2008 IRP goals and comply with Public Law 29-62 which sets renewable goals under the Renewable Portfolio Standards (RPS) with the Phase II projects. In January 2017 GPA obtained the price bids for GPA Multi-Step Bid No: GPA- 070-16 for 60MW of Renewable
Energy Resource capacity with ESS for ramp control. Hanwha Energy Corporation is one of the two (2) lowest responsive bidders (KEPCO-LG CNS Mangilao Solar, LLC., is the other one) with having two proposals for 30MW solar PV projects totaling 60 MW of solar PV capacity with ESS for ramp control. GPA and Hanwha Energy Corporation have completed and agreed to commercial terms and conditions of the Power Purchase Agreements (PPA). GPA seeks approval to submit Hanwha Energy Corporation’s PPA to the PUC for their approval.

The Hanwha Energy Corporation 2x30MW solar projects are located at Dandan, Inarajan and the agreement is for 25 years. The funding source will be LEAC

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Comm. Bamba motioned to approve Resolution 2018-04; Second by Comm. Guthertz

GM Benavente said this project will come on line in 2020 as projected in road show this will start to levalorize our fuel cost. Comm. Sanchez asked what is estimated cost of investment? The GM responded almost a billion dollars of direct and indirect investment on island for renewables.

On the motion - all in favor and the motion passed.

Resolution 2018-05 Increase of Engineering, Procurement & Construction Mgmt. Contract

Stanley Consultants was contracted in March 2017 through GPA RFP-17-001 as the Engineering, Procurement and Construction Management (EPCM) Contractor for the New 120-180 MW Power Plant in March 2017. As the EPCM, Stanley is providing the technical and contractual support in the new IPP procurement development and will support procurement activities including contract negotiations. The increase in contract cost will cover services through September 2018.

The new power plant proposed siting is adjacent to the Harmon Substation. GPA is requesting a $650,000 increase for technical services to develop procurement documents and support procurement activities. Additional costs are for services through September 2018. The contract has a term of 5 years from March 2017 and will be funded with CIP funds.

For the record, Commissioners Sanchez and Bamba abstained from this matter,

Comm. Santos motioned to approve the resolution for discussion; Second by Comm. Guthertz.

There was discussion on all the parties involved in the contract, SCI, JK, Pon, EA and Rim and if they are licensed to do business on Guam. GM Benavente said these are subcontractors working with Stanley Consultants who is licensed but not sure re subcontractors.

There was no further discussion and the motion passed with 3 ayes and 2 abstentions.

OLD BUSINESS

3/27/18 – Approved subject to verification & written correction
ANNOUNCEMENTS

The Chairman announced that the next CCU meeting would be a GWA work session on March 20; a GPA work session on March 22 and a CCU meeting on March 27.

At this time the Chairman announced that per Legal counsel's advice there are two (2) items for discussion in Executive Session pertaining to personnel and litigation matters. He called for a recess before moving the meeting to executive session. It was 6:37 p.m.

EXECUTIVE SESSION

Executive Session started at 7 p.m.

Personnel Matter - This matter was discussed.

Litigation Matter - This matter was discussed.

The meeting moved back to Regular Session @ 7:15. The Chairman asked if there was any further business.

Comm. Bamba motioned to approve Resolution 20-FY2018, a claim filed by Mr. Paul Terlaje for damages to his home due to sewage back up in the amount of $4690.62.; Second by Comm. Guthertz. There was no further discussion or objection and the motion passed.

For the record, the claim and CCU action noted above is documented in GWA Resolution 20-FY2018. The resolution, while not listed on the Agenda, was part of Executive Session discussion and publicly ratified by the Commission per above notation, making it an official GWA resolution and part of the record of the CCU meeting of February 27, 2018.

ADJOURNMENT

With no further business to discuss, the meeting adjourned at 7:25 p.m.

Attested:

JOSEPH T. DUENAS, Chairman

J. GEORGE BAMBA, Secretary

3/27/18 – Approved subject to verification & written correction